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IDAPA 47 - DIVISION OF VOCATIONAL REHABILITATION

47.01.01 - RULES OF THE IDAHO DIVISION OF VOCATIONAL REHABILITATION

000. LEGAL AUTHORITY.

Section 33-2301, Idaho Code and the Rehabilitation Act of 1973 and all subsequent Amendments. (3-30-01)

001. TITLE AND SCOPE.

- **01. Title.** The title of this chapter is IDAPA 47.01.01, "Rules of the Idaho Division of Vocational (5-3-03)
- **O2.** Scope. The chapter has the following scope: To streamline the existing rules and to implement program changes necessitated by the 1998 Amendments of the Rehabilitation Act of 1973. (4-5-00)

002. WRITTEN INTERPRETATIONS.

Written interpretations to these rules in the form of the explanatory comments accompanying the notice of proposed rulemaking are available from the Idaho Division of Vocational Rehabilitation, 650 W. State Street, Boise, Idaho 83720. Other agency guidance documents, as well as agency policy statements or interpretations not rising to the legal effect of a rule, if any, are available for inspection and replication at the agency Central Office during regular business hours.

(2-17-09)

003. ADMINISTRATIVE APPEALS.

Administrative appeals are governed by Section 100 of these rules in accordance with 34 CFR Part 361.57. (2-17-09)

004. INCORPORATION BY REFERENCE.

- **O1.** General. Unless provided otherwise, any reference in these rules to any document identified in Subsection 004 shall constitute the full incorporation into these rules of that document for the purposes of the reference, including any notes and appendices therein. The term "documents" includes codes, standards or rules which have been adopted by an agency of the state or of the United States or by any nationally recognized organization or association. (3-30-01)
- **O2. Documents Incorporated by Reference**. The following documents are incorporated by reference into these rules: (3-30-01)
 - a. All federal publications through the Rehabilitation Services Administration. (2-17-09)
- **b.** Idaho Division of Vocational Rehabilitation Field Services Policy Manual, August 13, 2015, available for review on the website at http://www.vr.idaho.gov/. (3-25-16)
 - c. Workforce Investment Act, Public Law 105-220. (5-3-03)
 - **d.** Federal Register, Department of Education, 34 CFR Part 361-363. (2-17-09)
 - e. The Rehabilitation Act of 1973, as amended. (2-17-09)
- **O3. Availability of Reference Material.** Copies of the documents incorporated by reference into these rules are available at the Central Office, Idaho Division of Vocational Rehabilitation, 650 W. State Street, Room 150, Boise, Idaho 83720, (208) 334-3390 or through access to the internet URL addresses outlined in Subsection 004.02.

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IDAHO ADMINISTRATIVE CODE Division of Vocational Rehabilitation

IDAPA 47.01.01 - Rules of the Idaho Division of Vocational Rehabilitation

005. -- 009. (RESERVED)

010. **DEFINITIONS.**

- **01. Authorization to Purchase.** A purchase order issued on behalf of the Division. (5-3-03)
- **02.** CFR Code of Federal Regulations. (7-1-93)
- **O3.** Customer. Any individual who has applied for or is eligible for Vocational Rehabilitation services. (7-1-13)
- **04. Designated State Agency**. The Idaho State Board of Education. (5-3-03)
- **05. Designated State Unit**. The Idaho Division of Vocational Rehabilitation. (7-1-93)
- **1DVR**. The Idaho Division of Vocational Rehabilitation. (4-5-00)
- **07. IPE.** Individualized Plan for Employment. (4-5-00)
- **08. Most Significant Disability (MSD)**. Meets the criteria as Significant Disability as found in the Rehabilitation Act of 1973, as amended, and defined in 34CFR Part 361.5 (b) 30 and is further defined as: (2-17-09)
- **a.** Having a severe physical, mental, cognitive or sensory impairment which seriously limits three (3) or more functional capacities (such as mobility, communication, self-care, self-direction, interpersonal skills, work tolerance or work skills) in terms of an employment outcome; and (7-1-13)
- **b.** Whose vocational rehabilitation can be expected to require multiple vocational rehabilitation services over an extended period of time. (3-20-04)
- **09. Method of Written Notification**. The written notification of findings and conclusions arising from an Informal Dispute Resolution, Mediation, Fair Hearing, shall be served to the customer via the U.S. Postal Service. (7-1-13)
 - 10. PM. Policy Memorandum. (5-3-03)
 - 11. RSA. Rehabilitation Services Administration, U.S. Department of Education. (5-3-03)
- 12. State Administrator. The Chief Executive Officer of the Idaho Division of Vocational Rehabilitation. (4-5-00)
 - **13.** VRC. Vocational Rehabilitation Counselor. (5-3-03)

011. -- 099. (RESERVED)

100. CUSTOMER APPEALS.

In accordance with 34 CFR Part 361.57, the customer appeals process is governed by Section 100 through 103 of these rules and is outlined in the Division's agency Field Services Manual on the website at http://www.vr.idaho.gov/ that is incorporated by reference into these rules in Subsection 004.02.b. (7-1-13)

101. INFORMAL REVIEW PROCESS.

The informal review process is an option available to the customer as a proven means likely to result in a timely resolution of disagreements. An individual must request an informal review within twenty-one (21) calendar days of the agency notice regarding the provision or denial of services that are in question. The request must be in writing to the regional manager. The request must describe the complaint. In holding an informal review, the regional manager will function as the administrative review officer. At the customer's request another regional manager may be substituted. The reviewer will be responsible for:

(7-1-13)

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- **01. Advising the Customer**. Advising the customer of his right to have a representative present and encouraging the customer to use the services of Client Assistance Program (CAP). (7-1-13)
- **02.** Conducting the Review. Conducting the review within fifteen (15) calendar days following written receipt of a request for such a hearing. Unless an extension is agreed upon by both parties. (7-1-13)
- **O3. Documented Effort**. When the customer makes a documented effort to utilize CAP or another advocate to resolve the dissatisfaction, the time allowed for conducting an informal review will be extended accordingly. (7-1-13)
- **04. Review Location**. Holding the review at a time and place convenient to the customer, generally at the local IDVR branch office. (7-1-13)
- **05. Communication Method.** Providing communication methods for those customers who have a sensory impairment. An interpreter will be provided for those customers who cannot communicate in English.

(7-1-13)

- **06. Transportation**. If needed assure that the customer is provided transportation to and from the review site. (7-1-13)
- **07. Written Proposal**. The informal review officer (regional manager) will attempt to resolve the matter to the satisfaction of the customer, developing a written proposal with the customer at the conclusion of the appeal process. The results are binding for the agency unless the proposal is not permitted by law. The customer may reject the proposal and request a fair hearing within ten (10) calendar days of the informal review proposal or sixty (60) calendar days of the original agency decision, whichever comes later. (7-1-13)

102. MEDIATION.

Mediation is an alternate dispute resolution method available to applicants and eligible customers who have initiated the formal appeals process. (7-1-13)

- **01. Time Line.** A customer must request mediation within twenty (20) calendar days of the original decision or ten (10) calendar days following the written proposal from the informal review. Mediation is available to a customer when and informal review has not resolved the dispute to the satisfaction of the customer. (7-1-13)
- **02. Written Request**. Requests for mediation must be made in writing to the chief of field services and must clearly state the reason for dissatisfaction with the decision or results of the informal review. The chief of field services will represent IDVR or assign a member of the administrative or supervisory staff who has not participated in the agency action that created the customer's dissatisfaction. (7-1-13)
- **03. Participation**. Participation in the mediation process is voluntary on the part of the customer and on the part of IDVR. Either party may reject mediation as an alternate dispute resolution method. Once mediation has been accepted as an alternate dispute resolution method, either party may terminate the mediation process. (7-1-13)
- **04. Fair Hearing**. Mediation may not be used to deny or delay the customer's right to pursue a fair hearing. Should the customer and/or designated representative select mediation in lieu of a fair hearing the option for a fair hearing will be extended to allow the results of the mediation to be established. Once the final results of the mediation are determined, the customer retains the right to request a fair hearing. (7-1-13)
- **05. Mediator**. All mediation is conducted by a qualified and impartial mediator who is selected randomly from a list of mediators maintained by IDVR. (7-1-13)
- **06.** Confidentiality. Mediation discussions are confidential and may not be used as evidence in a fair hearing. A confidentiality agreement will be signed by both parties at the beginning of the mediation process.

(7-1-13)

07. Mediation Agreement. The mediator will develop a written mediation agreement if an agreement between the parties is reached. The agreement must be signed by the customer, the mediator, and the IDVR

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designated representative.

(7-1-13)

08. Cost. Cost of mediation is paid by IDVR. IDVR is not required to pay for any cost related to the representation of a customer. (7-1-13)

103. FAIR HEARING PROCESS.

The fair hearing process is an option available to any customer who is dissatisfied with any determination made by personnel of IDVR that affects the provisions of vocational rehabilitation services. A customer may request a fair hearing immediately without having to go through any other appeal steps. A customer may request, or if appropriate may request through the customer's representative, a timely review of the determination. Such request must be made within sixty (60) days of the IDVR decision resulting in the initial disagreement or within ten (10) calendar days of the conclusion of the informal review or mediation process, whichever is later. The fair hearing process shall include a fair hearing conducted by a fair hearing officer (FHO).

- **01. Procedure.** A fair hearing is a procedure whereby a customer who is dissatisfied with any determination concerning the provision or denial of IDVR services or the findings of the informal review or mediation may seek a determination of agency action before a fair hearing officer. (7-1-13)
- **02. Written Request**. A request for a fair hearing must be sent in writing to the chief of field services and clearly state the customer's dissatisfaction with the agency's decision. (7-1-13)
- **03. Timeline**. The hearing shall be conducted within sixty (60) calendar days of receipt of the individual's request for review, unless informal resolution is achieved prior to the 60th day, or the parties agree to a specific extension of time. (3-29-10)
- **04. Fair Hearing Officers**. A list of fair hearing officers shall be identified jointly by the Administrator of IDVR and the State Rehabilitation Council. The fair hearing officer shall be selected from the list by the administrator of IDVR and the customer. (7-1-13)
- **05. Written Report**. The fair hearing officer shall issue a written report of the findings and decision of the hearing within thirty (30) calendar days of the completion of the hearing. (7-1-13)
 - **Obs. Decision.** The decision of the fair hearing officer shall be considered final by the agency. (7-1-13)
- **O7. Dispute**. Any party who disagrees with the findings and decisions of a fair hearing officer shall have the right to bring a civil action with respect to the matter in dispute. The action may be brought in any state court of competent jurisdiction or in a district court of the United States of competent jurisdiction without regard to the amount in controversy.

 (7-1-13)

104. -- 199. (RESERVED)

200. ORDER OF SELECTION.

The following order of selection will be used if the Idaho Division of Vocational Rehabilitation finds that it cannot serve all eligible customers due to a lack of either personnel and/or financial resources. The priority listings progress downward with priority one (Priority Number 1) being the most restrictive and priority four (Priority Number 4) being the least restrictive. (7-1-13)

- **01. Priority Number 1**. At the time that a decision to move to an order of selection is made, it is determined that only those consumers who already have an existing individualized plan for employment (IPE) will continue to be served. (5-3-03)
- **O2. Priority Number 2.** At the time that a decision to move to an order of selection is made, it is determined that only those customers in Priority Number 1 above and current and future, otherwise eligible, customers rated to this or a more restrictive priority can be served. Customers meeting this priority rating are those customers with most significant disabilities. (7-1-13)
 - **O3. Priority Number 3.** At the time that a decision to move to an order of selection is made, it is

determined that only those customers in Priorities Numbers 1 and 2 above and current and future, otherwise eligible, customers rated to this or a more restrictive priority can be served. Customers meeting this priority rating are those customers with significant disabilities. (7-1-13)

04. Priority Number 4. All eligible customers for Vocational Rehabilitation services (no order of selection in place). (7-1-13)

201. -- 299. (RESERVED)

300. CUSTOMER SERVICES.

- **01.** Provision of Purchased Services Contingent Upon Financial Need of the Customer. The Idaho Division of Vocational Rehabilitation will apply a financial needs assessment. Financial need will not be a consideration in the determination of eligibility for Vocational Rehabilitation, but will be a consideration in allocating the cost of VR services, with some exceptions. (7-1-13)
- **02. Authorization to Purchase**. The Division requires that when purchasing services from a vendor, an authorization must be issued prior to, or on, the beginning date of service. If services are provided without a Division approved authorization to purchase, the Division reserves the right to not honor the vendor's invoice.

 (5-3-03)
- **03. General Provisions**. Idaho Division of Vocational Rehabilitation will only pay for services that contribute to the determination of eligibility or to achieve an employment outcome. (3-20-04)
- **04. Residency**. There is no duration of residency requirement. The customer must be living in the state of Idaho and legally be able to work within the United States (i.e., non U.S. citizens must show they are legally able to work within the United States). (7-1-13)
- **05. Provision of CRP (Community Rehabilitation Program) Services.** IDVR will purchase vocational services from CRPs that are accredited by either Commission Accreditation Rehabilitation Facilities (CARF), the Rehabilitation Accreditation Commission, or Rehabilitation Services Accreditation System (RSAS). In conjunction with the customer, the qualified professional Vocational Rehabilitation Counselor, will determine which CRP Services, if any, are required for the customer to achieve an employment outcome. (7-1-13)

301. -- 999. (RESERVED)

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